



**City of Yamhill**  
A small taste of Oregon

**City Council**  
**Meeting Packet**  
**October 4, 2023**  
**6:30pm**

**LIVES ARE BEING LOST. STREETS ARE UNSAFE.  
IT'S TIME TO FIX AND IMPROVE MEASURE 110.**

Measure 110 was approved by Oregon voters in 2020. The measure promised to improve Oregon's drug use and addiction crisis by dedicating cannabis taxes to fund and deliver expanded treatment and recovery services. It also decriminalized the use of certain hard drugs like fentanyl, heroin, and methamphetamine. Since then, addiction and overdoses skyrocketed, open-air drug use is out of control, and drug-related crimes are rising. It's clear, Measure 110 is not working as promised.

The goal is to fulfill the promise of Measure 110 – more treatment, more quickly to more people. But with Oregon's juvenile overdose death rate leading the nation, human suffering getting worse, and communities increasingly unsafe, Measure 110 must be fixed to help those most at risk and in need. There are two ways change can happen – voters can fix Measure 110 through a ballot initiative on the November 2024 ballot, or the Governor and legislature can act with greater urgency and pass the initiative language when they meet in February – or sooner in special session.

2023 Regular Session enrolled HB 2513 which will Require local planning committees for alcohol and drug prevention and treatment services to coordinate with local Behavioral Health Resource Networks.

OHA Oregon Health Authority testified on the implementation of HB 2513, which provided improvements to the administration of M110 resources, and on the progress of grants supplied to harm reduction and treatment providers.

**Select Oregon Drug Policy Legislation**

**Enacted in 2023 1. Meth, Fentanyl, Xylazine, and Measure 110**

- [HB 2395](#) further expands the availability and use of naloxone and other similar short-acting opioid antagonists.  
*Effective August 4, 2023 - 2023 Oregon Laws, Chapter 593.*
- [HB 2513](#) 'reforms' Measure 110 to fix a number of structural deficiencies identified in a recent audit. *Effective January 1, 2024 - 2023 Oregon Laws, Chapter 248.*
- [HB 2645](#) places fentanyl into the Measure 110 framework by creating a misdemeanor for possession at levels between a violation and a felony.  
*Effective July 27, 2023 - 2023 Oregon Laws, Chapter 413.*

New Coalition is filing a ballot initiative to fix and improve Measure 110 providing two versions and possibly a third version that is still in the discussion phase.

**INITIATIVE HIGHLIGHTS:**

1. Prohibit the use of hard drugs in public places.
2. Make possession of lethal drugs like fentanyl, meth, and heroin a crime again.

3. Replace voluntary treatment with required addiction treatment.
4. Prioritize diversion, treatment, and recovery over prosecution and jail.
5. Maintain cannabis taxes for expanded prevention, treatment, and recovery; improve oversight and accountability.
6. Expand penalties for drug dealing.

## INITIATIVE DETAILS:

- Creates new crime of using unlawful drugs in public as an A Misdemeanor.
- Allows local jurisdictions to adopt and enforce laws prohibiting using illegal drugs.
- Returns unlawful possession of drugs to an A Misdemeanor as it was prior to 2020.
- Provides multiple pathways for diversion of unlawful possession of drugs.
- Provides for automatic expunction of misdemeanor drug possession conviction upon successful completion of treatment or probation.
- Adds misdemeanor theft cases to those funded for supervised probation, thus providing funding for treatment and accountability for more users.
- Transfers authority over Measure 110 funding to the Alcohol and Drug Policy Commission (ADPC) and directs the Commission to issue grants to counties, cities, school districts, tribes, and behavioral health recovery networks:

Requires grant applications be approved by the local alcohol and drug policy commission.

Requires grants support prevention, treatment, recovery support, individual harm reduction, and community harm reduction services that are proven to reduce addiction and addiction-related crime.

Prioritizes grants for expanding detox facilities, sobering centers, and treatment facilities and services statewide.

Prioritizes optional community harm reduction programs, such as community courts, diverting persons to detox and treatment, and shutting down open air drug dealing.

- Enhances penalties for drug dealing:  
Creates new crime of possession of a tableting or encapsulating machine as a C Felony.

Requires sentence of 36 months for repeat drug dealing convictions with 5 years.

Requires sentence of 58 to 130 months for drug dealing resulting in death, with lesser sentence required or allowed under certain circumstances (“Taylor’s Law” from [2023 HB 2906](#)).

Provides that attempted dealing includes possession with intent to deal ([“Boyd fix”](#) from [2022 HB 4135](#)).

## GS Strategy Group (GSSG) and Impact Research

GS Strategy Group provides public opinion research to candidates, organizations, businesses, and trade associations across the political spectrum and across the nation. As centrists, we recognize that America is divided political and culturally and that too often narrow extremes drive the national dialogue, limiting opportunities to consensus and positive change. To maximize positive outcomes, we seek and believe it is essential to find solutions broadly

acceptable to most Americans. We have more than 25 years' experience serving a variety of clients in Oregon.

### **Introduction**

This research was conducted jointly by two nationally recognized polling firms. One firm that traditionally works with Democratic candidates, organizations, and causes and one that traditionally works with Republican candidates, organizations, and causes. Both firms have experience in Oregon and working across party lines to conduct high-quality public opinion research.

### **Research Questions:**

#### **Personal Experience With Drug Addiction**

Have you had any personal experience, friends, or family in your life struggling with addiction to drugs like fentanyl, heroin, or meth?

Yes	54%
No	39%
Prefer Not To Say	07%

#### **Drug Use Trends**

How would you describe the problem of fentanyl, heroin, and meth use in your area over the last couple of years?

Getting Better	01%
About the Same	13%
Getting Worse	78%
Not Sure	08%

#### **View of Measure 110**

Please tell me whether you strongly approve, somewhat approve, somewhat disapprove, or strongly disapprove of Ballot Measure 110.

Approve	17%
Disapprove	43%
Not Sure	41%

#### **Measure 110: Success, Failure, or Needs More Time?**

Now, I want to ask you some questions about Measure 110 which was approved by Oregon voters in 2020. The measure decriminalized certain drugs and dedicated cannabis taxes to fund treatment. Would you say Measure 110 has been a success, a failure, or it needs more time to work?

Success	02%
Failure	61%
More Time	27%
Not Sure	10%

### **Measure 110 Impact on Homelessness**

Would you say Measure 110 has made Oregon's homeless crisis better, worse, or has it had no impact?

Better	02%
Worse	62%
No Impact	22%
Not Sure	14%

### **Ballot Measure Vote**

- Next November, there could be a measure on the Oregon ballot that proposes changes to Ballot Measure 110, the state's drug decriminalization law. Knowing this, would you vote yes to change the law or no to keep the law as is?
- In simple terms, a Yes vote would change but not repeal Measure 110 by recriminalizing the personal possession of fentanyl, heroin, and meth. It would maintain existing funding for drug treatment from cannabis taxes but make treatment required – not voluntary – as an alternative to jail.
- A No vote would keep Measure 110 in place and personal possession of fentanyl, heroin, and meth would remain decriminalized. Cannabis tax dollars would continue to fund a range of services meant to reduce the harm to users and allow them to voluntarily go to treatment.

Yes	74%
No	18%
Not Sure	08%

### **Voluntary vs. Required Treatment**

Which comes closer to your opinion?

- Going into treatment for drug addiction should be 100% voluntary, not something required by law
- Going into treatment should be required of people charged multiple times with possession or use of fentanyl, heroin, and meth

Voluntary	14%
Required	77%
Not Sure	09%

### **Decriminalizing Drugs made Overdoses Worse**

Since Measure 110 was passed in 2020, total overdoses from drugs like heroin and fentanyl have more than tripled to over 1,500 deaths in Oregon. Knowing this, which comes closer to your opinion?

- The overdoses are part of broader, national trends, not specific to Oregon.
- The overdoses were made worse by Oregon decriminalizing drugs.

Not Specific to Oregon	32%
Made Worse by M110	58%
Not Sure	10%

### **Tougher Laws for Drug Dealers**

Drug trafficking is on the rise in Oregon, causing unprecedented increases in overdose deaths and drug related crimes. Which comes closer to your opinion about a state law making it easier to send drug dealers to prison when they either possess large amounts of drugs or commit multiple acts of drug dealing?

- I support tougher laws and penalties for drug dealers
- I oppose tougher laws and penalties for drug dealers

Support	85%
Oppose	07%
Not Sure	08%

### **Changing Measure 110**

Do you support or oppose changing Measure 110 to make possession and use of fentanyl, heroin, and meth a crime again?

Support	76%
Oppose	19%
Not Sure	05%

### **Drug Use vs. Smoking and Alcohol Use**

Please tell me if you agree or disagree with the following statements that relate to Measure 110. If you aren't sure, just say so.

Currently in Oregon, it is illegal to drink alcohol or smoke marijuana on streets and sidewalks, but it is OK to openly use drugs like fentanyl, meth, and heroin in public. Oregon should immediately prohibit the open use of hard drugs in public places.

Agree	86%
Disagree	08%
Not Sure	06%

### **Support for Recriminalization**

After all you have heard, do you support or oppose changing Measure 110 to make possession and use of fentanyl, heroin, and meth a crime again?

Support	74%
Oppose	18%
Not Sure	07%



**City of Yamhill**  
A small taste of Oregon

**CITY OF YAMHILL**  
**STATE OF OREGON, COUNTY OF YAMHILL**

RESOLUTION NO. R-813

IN THE MATTER OF PROCLAIMING THE CITY OF YAMHILL'S CALL FOR THE REPEAL OF THE PROVISIONS ENACTED PURSUANT TO OREGON BALLOT MEASURE 110 (2020)

WHEREAS, Oregon Ballot Measure 110 (2020), the Drug Addiction Treatment and Recovery Act, was passed in 2020 with the promise of reducing crime, improving public safety, and saving lives; and

WHEREAS, the evidence shows that Measure 110 has had the opposite effect, leading to an increase in overdose deaths, criminal activity, public nuisance, and a diminished quality of life for the citizens of Oregon; and

WHEREAS, since Measure 110 was passed, there has been a dramatic increase in overdose deaths in Oregon. In 2020, there were 585 overdose deaths. In 2021, that number increased to 917. As of March 8, 2023, there have been 1,161 overdose deaths confirmed in Oregon in 2022, more than doubling the number experienced just two years prior; and

WHEREAS, the Oregon Health Authority's Oregon Overdose Prevention Dashboard, found online, showed an increase in drug overdose deaths from 2020 to 2021; and

WHEREAS, Measure 110's enforcement provisions have proved ineffectual. As of June 30, 2023, of the 5,299 tickets filed in Oregon Circuit Courts since Measure 110 went into effect, more than 3,381 resulted in a recipient failing to pay the fine and facing no further penalties, according to the Oregon Judicial Department, found on line, regarding Class E violations; most of the rest of the tickets were dismissed or are pending. The State audit found that, during its first 15 months in operation, the treatment-referral hotline received just 119 calls at a cost to the State of \$7,000 per call; and



WHEREAS, Measure 110 has reduced the deterrent effect of drug laws, making it more likely that people would use drugs. Currently, the threat of arrest and prosecution serves as a deterrent to some people from using hard drugs. Measure 110 has removed this deterrent, making it more likely that people would use these drugs; and

WHEREAS, increased hard drug use can lead to a number of public health issues, including Human Immunodeficiency Virus (HIV)/Acquired Immunodeficiency Syndrome (AIDS), Hepatitis C, and mental health problems. These irrefutable issues place a strain on our healthcare system and make it more difficult to provide care for people who need it; and

WHEREAS, Measure 110 has also made it more likely that people will commit property crimes. A study by the National Institute on Drug Abuse found that drug users are more likely to commit property crimes than non-drug users. The study found that drug users are 2.5 times more likely to commit burglary, 2 times more likely to commit larceny, and 1.5 times more likely to commit motor vehicle theft; and

WHEREAS, drug users are also more likely to be involved in drug trafficking. A study by the United Nations Office on Drugs and Crime found that drug users are 2.5 times more likely to be involved in drug trafficking than non-drug users; and

WHEREAS, the cost of criminal activity associated with drug use is significant. A study by the RAND Corporation found that drug use costs the United States \$1,000,000,000,000 per year in crime, healthcare, and lost productivity. The National Institute on Drug Abuse estimates that drug use contributes to 1 in 5 violent crimes and 1 in 7 property crimes. The Centers for Disease Control and Prevention estimates that drug use costs the United States \$74,000,000,000 per year in healthcare costs; and

WHEREAS, members of law enforcement and the criminal justice system have reported that Measure 110 has made it more difficult to motivate drug users to enter treatment. The concept of arrest and prosecution can be a motivating factor for people to enter treatment. Measure 110 has removed this motivating factor, making it more likely that people would continue to use drugs and not seek treatment. This is especially true for people who are struggling with addiction and who may need the structure and support of a treatment court or in-custody treatment program; and

WHEREAS, Measure 110 has reduced the quality of life for residents. Hard drug use is often associated with public nuisance behavior, such as loitering, littering, aggressive panhandling, and increased criminal activity. This has led to a diminished ability to safely use public parks and other public spaces inhabited by drug users; and

WHEREAS, Measure 110 has led to an increase in environmental damage. Unauthorized camping and dumping of garbage and human waste on the land and in rivers and streams

has increased since the passage of Measure 110. This has led to pollution of our waterways, contamination of our soil, and the spread of disease; and

WHEREAS, Measure 110 has diverted marijuana tax revenue from counties, which has led to a loss of funding for essential services such as law enforcement, education, and public health. In 2021, counties lost an estimated \$50,000,000 in marijuana tax revenue due to Measure 110; and

WHEREAS, Measure 110 has made Oregon a destination for hard drug users from other states. This is because Oregon is one of the few states where hard drug possession is decriminalized. This has led to an increase in the number of hard drug users in Oregon, which has put a strain on our resources and made it more difficult to address the drug overdose crisis; and

WHEREAS, we, the Yamhill City Council, believe the derogatory effects and long-term threats to the health, safety, and welfare to the Citizens of Yamhill in Yamhill County by Measure 110 should be acknowledged and that Measure 110 should be repealed.

Now, therefore, be it resolved by the Yamhill City Council of Yamhill County that:

1. The provisions enacted pursuant to Oregon Ballot Measure 110 (2020) need to be repealed to protect the public health, safety, and welfare.
2. The Oregon Legislature must immediately take any and all actions necessary to repeal the provisions enacted pursuant to Oregon Ballot Measure 110 (2020).

Dated this \_\_\_\_\_, 2023, Yamhill Oregon.

Respectfully submitted,

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Yvette Potter  
Mayor, City of Yamhill

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ATTEST:



# City of Yamhill

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Department Updates to City Council  
Date: 10/04/2023

## **Interim City Administrator:**

### **Greg Graven**

Coordinating with Business Oregon Arthur Chaput, Mid-Willamette Valley Council of Government, AKS John Christiansen, City Planner Walt Wendolowski on potential grants for the city.

Finalizing the PERS project for completion with PERS EDX updates.

Work with Kim Steele to on the Financial Audit with Grove, Mueller & Swank.

Working through discrepancies in the Invoices with ISOsource.

Working through discrepancies in the Invoices with Microsoft 365.

Water Rate Study Work Session & Town Hall w/ Tim Tice Oregon Association of Water Utilities City Council Water Advisory Board.

Oversight of projects taking place with Public Works. Coordinating with Jason Wofford.

Oversight of projects taking place with City Hall. Coordinating with Kim Steele and Angie Fowler.

Check-in with All Staff including new hires with orientation and set up.

Working with Accu-Data on updates for accuracy after finding several inaccurate data that was provided to AccuData.

Confirmed that AccuData is Reporting Paid Leave Oregon through Frances Online.

Meeting w/ Yamhill County Economic Development Manager Gioia Goodrum & Mayor Yvette Potter.

Update Agreement w/ Bretthauer Oil Company & Jubitz.

Pick Up Filing Cabinets for Office Donated from Mid-Willamette Valley Council of Government.

Check on the Status of the American Rescue Plan Act (ARPA) funds from 2021 -2022.

Write Computer Use, Sensitive or Private Information Policies for all employees.

## **Yamhill Police Department:**

### **Chief Greg Graven**

Monthly Reporting of ONIBRS/LEEP/CAD Inform.

Oversight of the Accreditation Process. Working with Power DMS/Lexipol.

Lexipol Connect 2023 Conference

Training on Airway & Circulatory Anatomy & Physiology.

Training on Diversity Equity & Inclusion.

Training on CIT Crisis Intervention Team Partnerships Substance Abuse & Mental Health Services Administration.



# **YAMHILL POLICE DEPARTMENT**

**PO BOX 09**

**YAMHILL OR 97148**

**(503)662-3511**



To:		Yamhill City Council	
From:		Greg Graven	
Subject:		Police Statistics September 2023	

## **Police Statistics:**

Number of Calls/Activity:		312	
Number of Case Reports:		12	
Number of Arrests:		12	
Number of Citations:		66	
Number of Warnings:		167	
Number of Circuit Court Citations:		10	

## **Hours Worked:**

Greg Graven		207	
Travis Van Cleave		153	
AJ Miller		88	
Chris Livingston		101	

## **Miles Driven:**

Greg Graven		992	
Travis Van Cleave		810	
AJ Miller		230	
Chris Livingston		281	

LEA Law Enforcement Administration Meeting.  
Updates to Policy Manual.  
National Night Out Debriefing/Monthly YPD Meeting.  
Training at DPSST for 2023 OACP/OSSA Fall Leadership Conference.  
Research and Write Documents on Ballot Measure 110 Fix & Improve Initiative.

### **Corporal Travis Van Cleave**

Background Interview for Reserve applicant McMullen is complete and I recommend approving him to the Psych exam and physical exam with a conditional offer of employment.  
Recent cases for me include the seizure of six grams of meth, mushrooms, and a stolen license plate. Another case for False Information to a Police Officer, Fail to Carry and Display a DL and Warrant Arrest. Otherwise, I'm back from a week of vacation, a week of being sick and ready to be back to work!  
Upcoming supervisor training on 9/27 at Tigard PD and the Annual Domestic Violence Warrant Sweep scheduled for October.

### **Officer Chris Livingston**

The first few weeks of school have been going well.  
The new high school principal is laying down the law with the kids and that's helping quite a bit.  
  
Next week I'll be starting to work with the Yamhill County Threat Assessment team to help with assessing at risk kids and will be going to training for it in November.

### **Yamhill City Hall:**

#### **Kim Steele**

I have been working with Greg on catching up on PERS (Finally!). It took a joint effort to get all the reporting done.  
I completed the Worker's Comp Audit which involved combining 2 different payroll reporting systems.  
Training of the new Accounting Clerk which is ongoing. She is doing a great job – wish I had her sooner and for longer hours.  
The preparation for the Audit is still ongoing. There were issues that needed to be cleared up – such as payroll – that is taking some time.  
Me & Greg have been handling payroll since March and are still finding information that was given & incorrect at the time of on-boarding.  
My other responsibilities are continuing monthly billing, court, police grant reporting, and day to day.

It definitely feels like going 1 step forward and 3 back at times.  
But I believe with the great team that we have now – we can overcome the obstacles.

And a positive note: My wall is finally getting repaired!!

**Angie Fowler**

- The new phone system. The contract has been signed and will be Comcast will be starting the process for onboarding for Voice Edge services.
- Brightside Electric is bidding on a server cabinet to clean up the area in the file room and installing hard wiring to the police station and the council room.
- The camera for the Council room meetings is not under warranty as previously thought, I am looking into purchase of a new camera to fix the glitch issue.
- The issue with zoom dropping service during meetings has been resolved.
- I have been in touch with an awning company to get a quote for awnings over the police and council room doors to prevent leaks during the rainy season.
- We have just completed the insurance appraisal with CIS of the following areas:
  - CITY HALL/POLICE STATION
  - CONTROL/STORAGE BUILDING
  - LAGOON #1 SE - 7.5 ACRES
  - LAGOON #2 NE - 3.2 ACRES
  - LAGOON #3 NW - 3.1 ACRES
  - LAGOON #4 SW - 3.1 ACRES
  - PROCESS PIPING
  - ADMINISTRATION/CONTROL BUILDING
  - SEDIMENTATION (FLOCCULATION) & FILTER BASINS
  - PROCESS PIPING
  - WATER TANK #1 - 500,000 G
  - WATER TANK #2 - 500,000 G

Shout out to Josh for the wall fix in the City Hall. It is coming along fabulously. After he finishes, he is going to work on the baseboards in the bathroom off of the kitchen.

**Kara Corrigan**

I have been training with Kim and learning CenterPoint, and the financial side of working for City Hall. Thus far I have been inputting daily deposits, online deposits, accounts payable and entering invoices with the correct coding, and trying to assist with getting the information ready for the annual audit.

**Yamhill Public Works:****Jason Wofford**

I meet with AKS and Lawson Corp to implement a preconstruction plan for the new water line project that will be starting 10/2/2023. We also discussed start date for Cedar Street storm improvement.

Public works installed a new fire hydrant on Hwy 240 at the bus barn property.

Kyle and I went through the preliminary blue prints for the new lift station and valving at the wastewater plant.

We are replacing two more meters located at the high school they are two inch meters that will give better accuracy of water used at the high school.

Three CIP projects that have been completed

- Inserter vales
- Backwash filter media
- A single partition of sidewalk replacement

Josh will be done with city halls wall this week.

Greg Graven

Chief of Police

Interim City Administrator

**AGREEMENT TO EXTEND**  
**LOW-INCOME HOUSEHOLD WATER ASSISTANCE (LIHWA) PROGRAM**

This Agreement to Extend the Low-Income Household Water Assistance (LIHWA) Program Agreement is entered into by and between YCAP ("Agency"), the City of Yamhill ("Vendor"), and the Oregon Housing and Community Services Department, together with its successors and assigns ("Department") (each a "Party" and collectively the "Parties").

WHEREAS, the Parties entered into the Low-Income Household Water Assistance (LIHWA) Program Agreement ("Agreement") on 02-02-2022 [Insert date], and

WHEREAS, the Parties desire to extend the Agreement for six months in alignment with the approval of the Department's No-Cost Extension.

THEREFORE, in exchange for the mutual promises contained herein, the Parties agree to the terms and conditions set forth below:

In accordance with Section 5(a)(vi) of the Agreement, the Parties agree to extend the terms of the originally executed Agreement through March 31, 2024.

Except as expressly modified herein, the terms and conditions of the Agreement shall remain in full force and effect and are incorporated herein.

**Vendor**

City of Yamhill

Name of Vendor

Kimberly Steele  
Signature

Kimberly Steele

Print Name

City Clerk

Title

09.13.2023

Date

**Agency**

Yamhill Community Action Partnership (YCAP)

Name of Agency

Alexandra Hendgen  
Signature

Alexandra Hendgen

Print Name

Executive Director

Title

9/14/23

Date